



**UCL**

**Creating a Traffic Safety Culture for a Safer Society  
The Tenth Global Interactive Forum on Traffic and Safety  
(GIFTS)**

**Why crashes happen and how to create a Traffic Safety Culture**

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# Why Focus on Safety Culture?

Safety culture reflects how safety is managed in a society.

It involves shared beliefs, attitudes, values, and perceptions.

Understanding safety culture can help reduce the rate of incidents.

# The Influence of Safety Culture



**SAFETY CULTURE SHAPES  
EMPLOYEE ACTIONS AND  
ATTITUDES TOWARDS SAFETY.**



**A POOR SAFETY CULTURE  
IS LINKED TO INCIDENTS**

# First research on safety culture



At organizational  
or workplace  
safety



Referred to  
employers and  
employees



Can be described  
in terms of a level  
of maturity



Incidents that revealed poor safety culture

- Deepwater Horizon Oil rig
- "There was not a culture of safety on that rig"



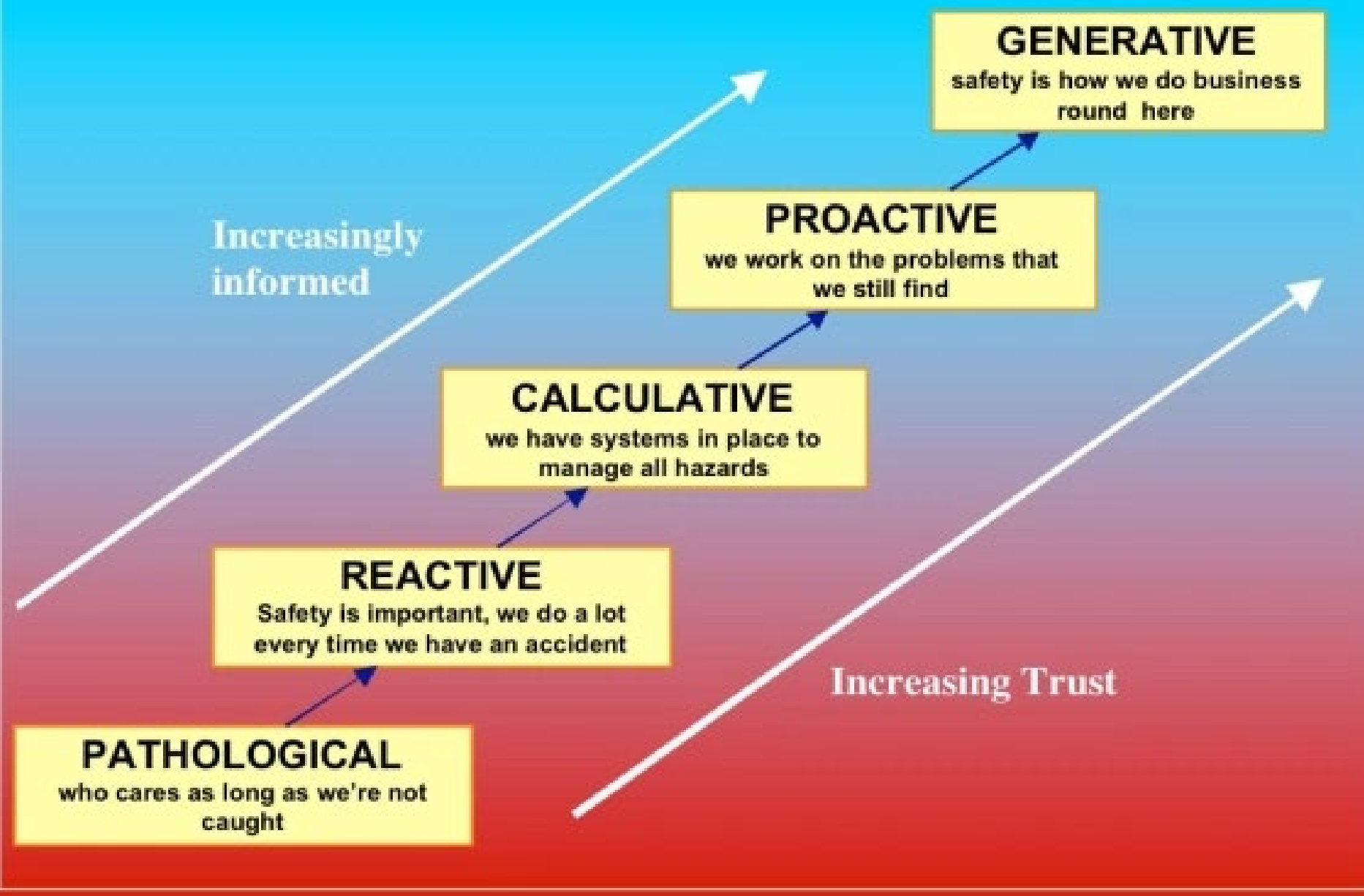
## The Titanic 'unsinkable'

- The key to the binoculars case left behind.
- Without the binoculars, the lookouts had to rely on their eyes, and only saw the iceberg when it was too late.



## Titan

- The Titan submersible, operated by OceanGate Expeditions, imploded while attempting to explore the Titanic wreckage in June 2023
- Very poor safety culture



Hudson 2001 <https://m3rsms.com.au/wp-content/uploads/2015/09/Hudson-Long-Hard-Winding-Road-safety-culture-article1.pdf>



# Five components of safety culture



**Leadership:** Leaders take tough actions, and everyone knows their stance on managing risks—whether they take or avoid them.



**Respect:** Individuals and the dangers they face are respected. Experts, regardless of rank, are heard, fostering openness about errors and near misses.



**Mindful:** Everyone stays alert and prepared for the unexpected



**Just and fair:** Clear, agreed-upon boundaries between acceptable and unacceptable behaviour, with understood consequences.



**Learning:** The culture adapts, implementing reforms based on lessons learned, even when costly or challenging.

# What is Traffic Safety Culture?

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Traffic safety culture refers to the collective values, beliefs, attitudes, and behaviours that shape how individuals and groups approach safety on the road.



It encompasses views on traffic laws, the importance of safety, and the behavioural norms of drivers, pedestrians, and other road users.

# Key Components of Traffic Safety Culture



1. Beliefs and Attitudes: Risk perception, attitude towards safety measures, and social norms.



2. Behaviours: Compliance with traffic laws and safe practices by drivers, pedestrians, and cyclists.



3. Organizational Influence: Government policies, educational programmes, and community/media influence.



4. Environmental Factors: Road conditions, design, and use of safety technology.

# Importance of Traffic Safety Culture



Reducing collisions and casualties:  
Promotes safe driving behaviours.



Promoting Responsible Behaviour: Encourages consideration for the safety of others.



Economic Benefits:  
Lowers healthcare costs and economic loss due to crashes.



Quality of Life:  
Contributes to safer and less stressful road environments.

# Different levels of traffic safety culture maturity



Many of the best performing countries have a tradition of national road safety policies and targets



These reflect the political will of a government to act



Often reflected **in** strategies, vision statements and casualty reduction targets

# Examples of why political will matters

- In July 2002, French President Jacques Chirac declared road safety one of his four main priorities.
- In 2000, there were 15 people killed per billion vehicle kilometres driven and 14 per 100 000 inhabitants



## Road safety measures introduced in France

Measures (2000 -2010) in road safety included:

- Permanent automated speed cameras were introduced in 2003.
- A national council on road safety was established
- Probationary licences were introduced in 2004.
- A driver caught exceeding the maximum BAC level would lose six demerit points out of 12 (or six out of six for drivers during probation).

# Impact of road safety measures introduced in France

- Deaths reduced by half by 2010.
- 75% of the improvement to a reduction in average speed
- 11% to improved vehicle safety.
- At the same time, traffic was up 7%












# Differences in road safety ‘logics’ between high income countries (HICs) and low income countries (LMICs)


Wouter Van den Berghe <sup>a</sup>✉, Nicola Christie <sup>b</sup>


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Developing a safety culture depends on context

Can't ‘cut and paste’ policies in high income countries to low income countries



# India

Low level of traffic safety  
culture maturity

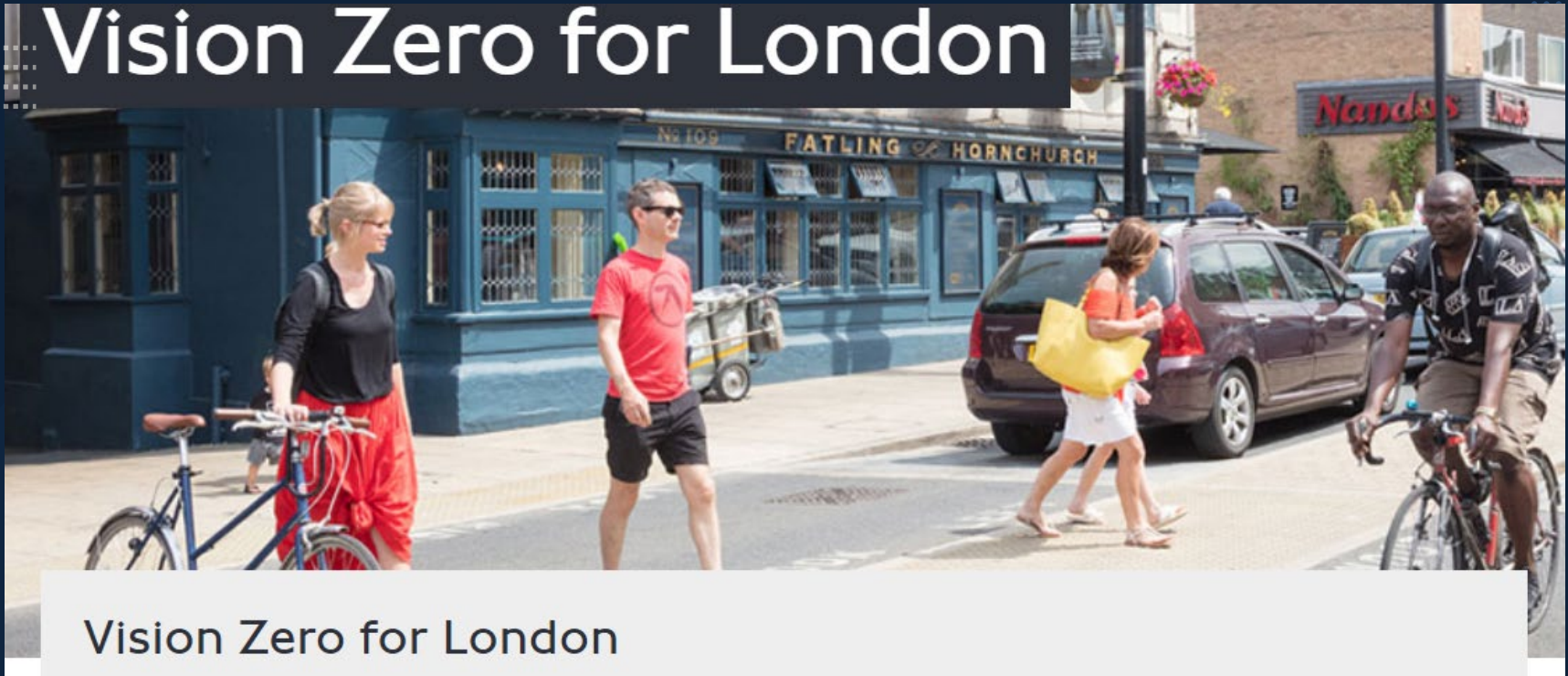
- Informal rules govern roads
- Invisible burden on the poor
- Road safety efforts hampered by poor data
- Cultural attachment to the car
- Progress started



It's all about  
governance

- Countries that have a good road safety performance have good governance demonstrated through policies and dedicated resources

# Vision Zero for London



Vision Zero for London

Leadership  
through policy

- Vision Zero
- Sustainable Safety
- Safe systems

# Vision Zero

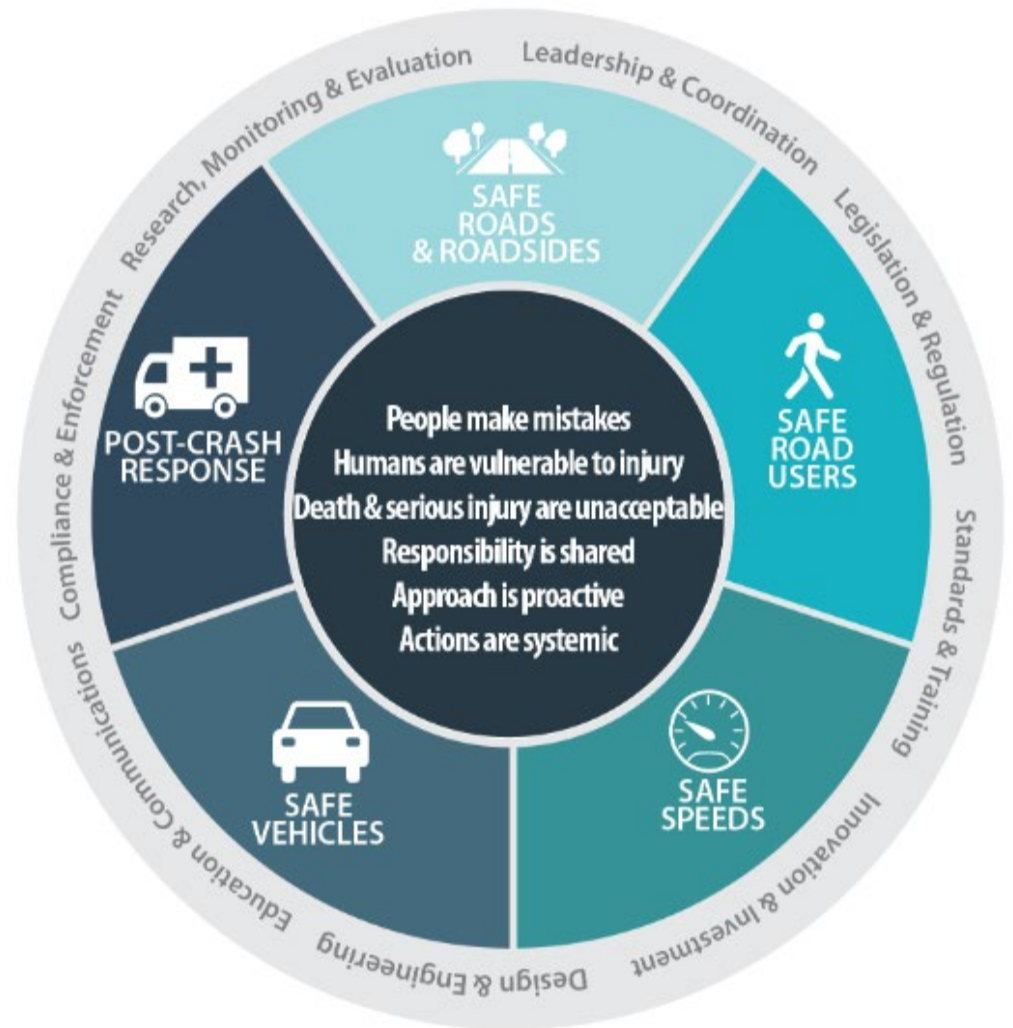
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## Safe Systems = Safe Mobility



- <https://visionzeronetwork.org/about/what-is-vision-zero/>

# Safe System



Source: Agilysis, 2022 (based on models by Commonwealth of Australia, 2022; Parliamentary Advisory Council for Transport Safety & Loughborough University, 2017; NZ Transport Agency, 2016; Canadian Council of Motor Transport Administrators, 2016)

# Road Safety Targets UK

For almost three decades we had road safety target (1983-2010), which led to substantial reductions in death and injury

However, in 2010, policy changed, and targets were abandoned.

Since then, road fatalities 'broadly stable' but not falling

UK long  
tradition  
of  
managing  
traffic  
safety





All injury prevention starts **with** good data

Understanding the 'epidemiology' of crashes

Who, what , when and where and why

## The fatal four

**IT'S NOT WORTH THE RISK**



# Texting/emailing and reading on a hand-held phone



## Aggressive Driving Behaviours

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- Red light running
- switching lanes quickly
- driving closely behind other vehicles
- Speeding



Impairment:  
fatigue





Impairment: alcohol



Impairment: recreational drugs



Impairment: prescription drugs



# Changing culture is about changing behaviour



# Government levers to change behaviours

## Regulation & enforcement



Limits choice by force

## Encouragement/ Incentives



Limit choice by cost & reward

## Information & education



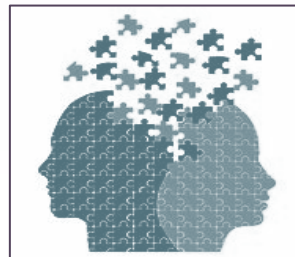
Maintains choice; Informs & persuades

## 'Nudging'



Maintains freedom of choice, makes *good* choices easier to make

## Behaviour change



## Need to have a clear idea what motivates compliance

- Multiple motivations
  - Fear of causing death
  - Fear or threat of losing licence and impacts on family & employment & social status (shame)
  - Fear of having to pay fine
  - Motivation to conform or not (influence of peers, others, attitude to authority/risk taking)
  - These may vary with different segments of the population



## **Government monitors compliance and reports on enforcement activities**

- Seat belt wearing rates
- Levels of mobile phone use whilst driving
- Drink driving
- Drug driving
- Speed compliance

# Strategies to Strengthen Traffic Safety Culture

- **Education and Awareness**  
Campaigns: Educating the public on the consequences of risky behaviour.
- **Creation and Enforcement of Traffic Laws:** Consistent enforcement to deter risky behaviours.
- **Community Engagement:** Involving communities in local safety initiatives.
- **Role Modelling:** Encouraging safe behaviour from public figures and parents.
- **Feedback and Reporting Systems:** Providing platforms to report unsafe conditions.





## Need capacity

- Dedicated casualty reduction expertise
  - Transport planners and engineers
  - Educators and trainers
  - Enforcers
  - Advocates

# Measure and monitor progress

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Identify % of drivers believing that the behaviour is dangerous

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Perceived Social disapproval -Whether their friends or families would disapprove of the behaviour

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Their perceived likelihood of getting caught

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Their support for legislation

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How much they have engaged in the behavior



# Interventions

- Need to be holistic and 'system' wide
  - Multifaceted
  - Multiagency
  - Evaluated



# Speed

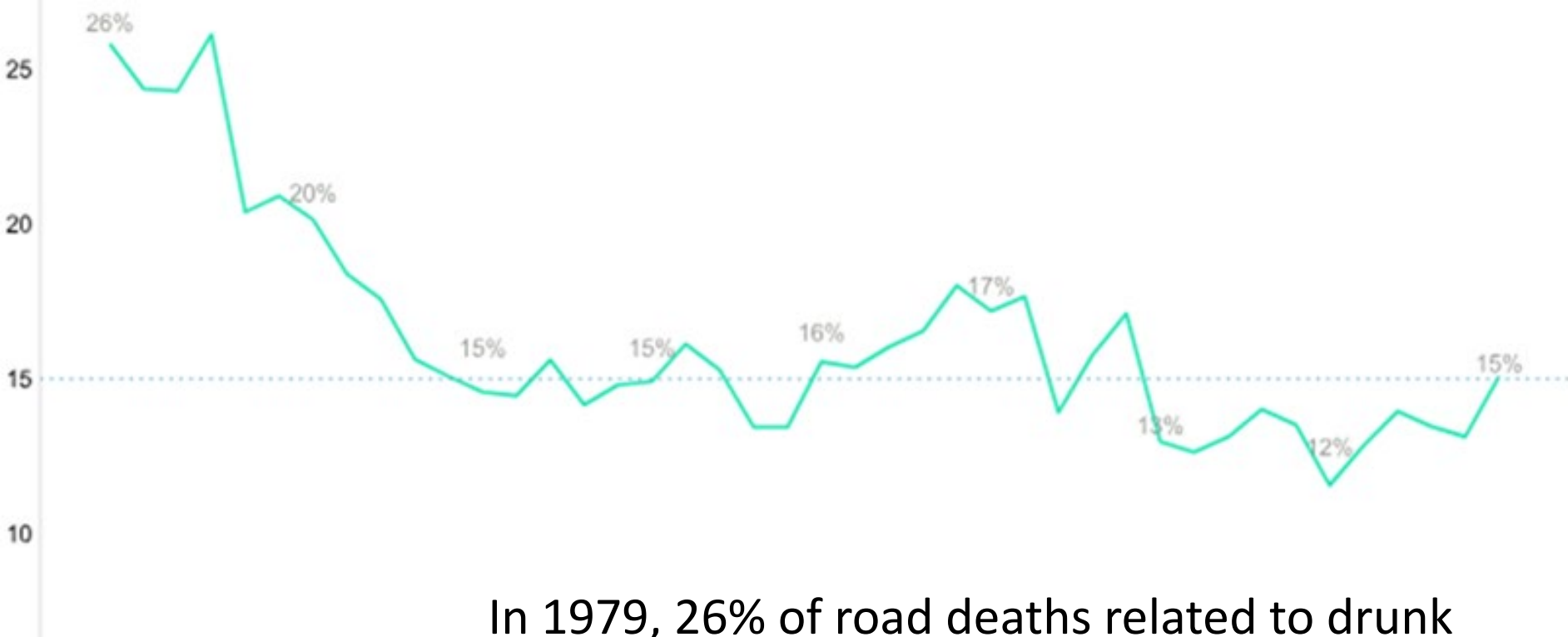


## Drink driving

- Strong public support for drink-driving laws
- Majority support for harsher penalties e.g. being banned from driving and tougher limits including a zero-alcohol limit
- tough penalties;
- High levels of enforcement;
- Media campaigns (especially those featuring the effects of losing one's license);
- Tackle the norm of socialising with drinks; and social pressure not to drink when driving.

# Drink driving measures





Drink-driving  
in road  
deaths has  
fallen over  
time.

In 1979, 26% of road deaths related to drunk driving.

This had fallen to 15% by 1989.

Drink-drive deaths has varied between 12% and 18%.

In 2020, the rate was 15%.

# **Distraction – mobile phones used while driving described as an epidemic**

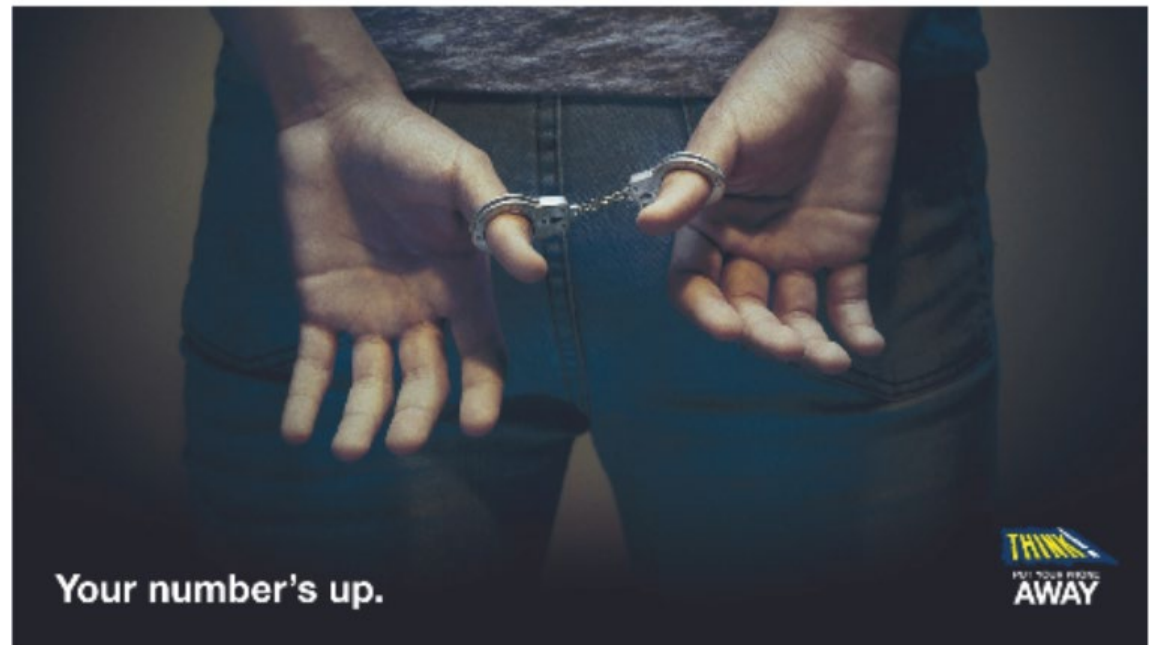


## 2018 –harsher penalties

- Newly qualified drivers will lose their licence if caught using a handheld mobile phone at the wheel,
- Penalty points and fines for using a phone while driving will double, to six points and £200,
- Drivers can have their licence revoked if they accrue six points within two years of passing their test.
- Those caught using their mobile twice, or who accrue 12 points on their licence, will face magistrates' court, disqualification and fines of up to £1,000.

Mobile  
phone  
media  
campaigns

## Mobile phones



# Seatbelts– a 60-year journey



- 3-point seatbelt invented in 1959 (Volvo's Nils Bohlin)
- DfT promoted seatbelt use since 1973
- Seatbelt law 1983, 1989, 1991







# Seat belt compliance

- **Pre 1983:** 40% drivers/front seat passengers observed wearing seatbelts (observational survey)
- **1983 law**
  - immediate 25% reduction in driver fatalities
  - 29% reduction in fatal injuries among front seat passengers.
- **Post law:** Seat belt wearing 95% and has remained at 90-95% in observational surveys since

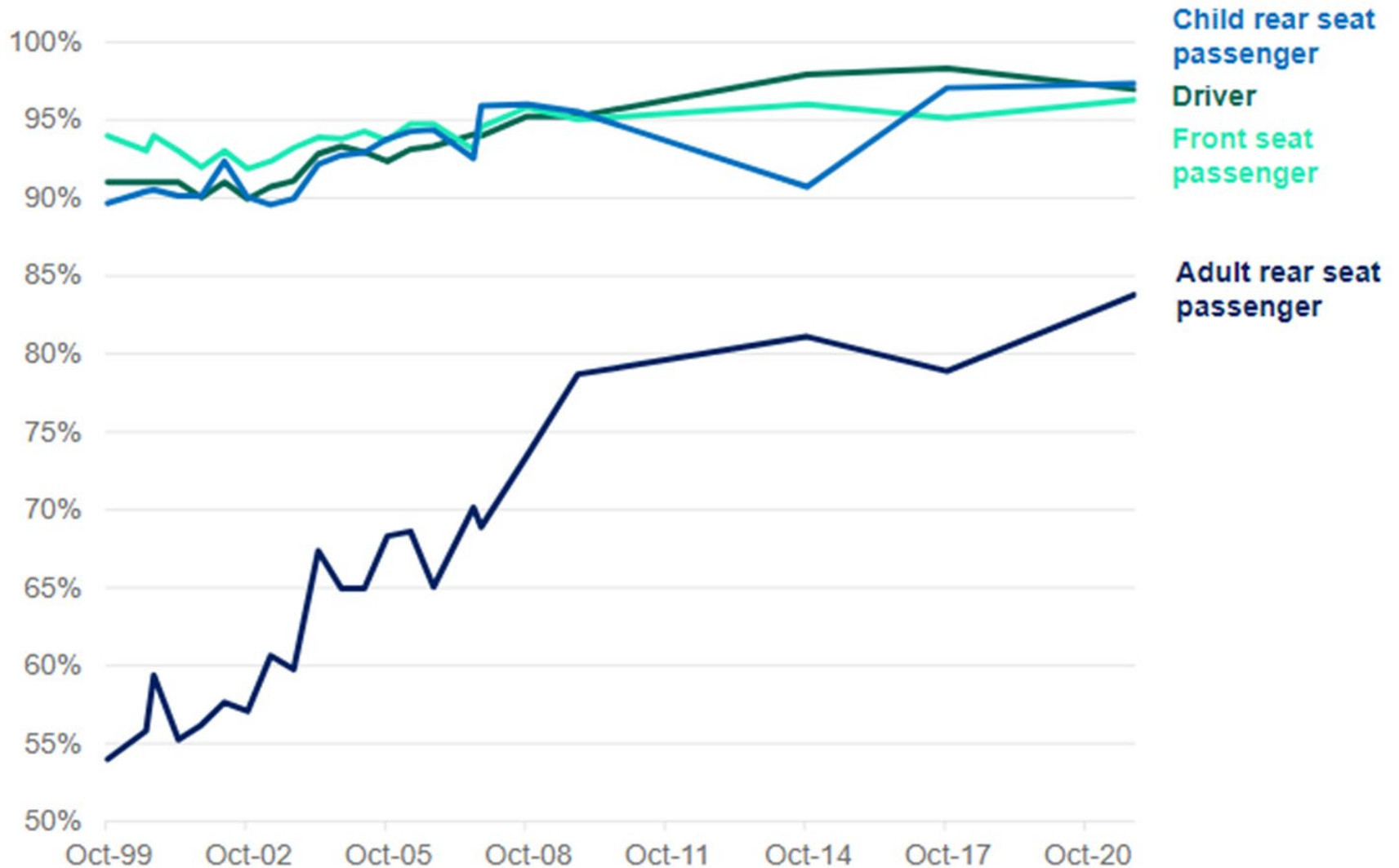
## Seat-belts behaviour change

- Behaviour change can be attributed to:
  - clear and unambiguous legislation;
  - clearly evident benefits;
  - high quality media campaigns preceding and accompanying the legislation

‘Clunk-Click’ campaign.



# Seat belt wearing rates



## **New challenges for seat belt non-compliance**

- Rates differ by population groups e.g. deprived areas
- Evidence on smaller hard to reach groups and cultural, habitual behaviours are very challenging to change.
- Use evidence of risk, collisions and social/cultural practices to target groups.
- Need to start with awareness raising and education.

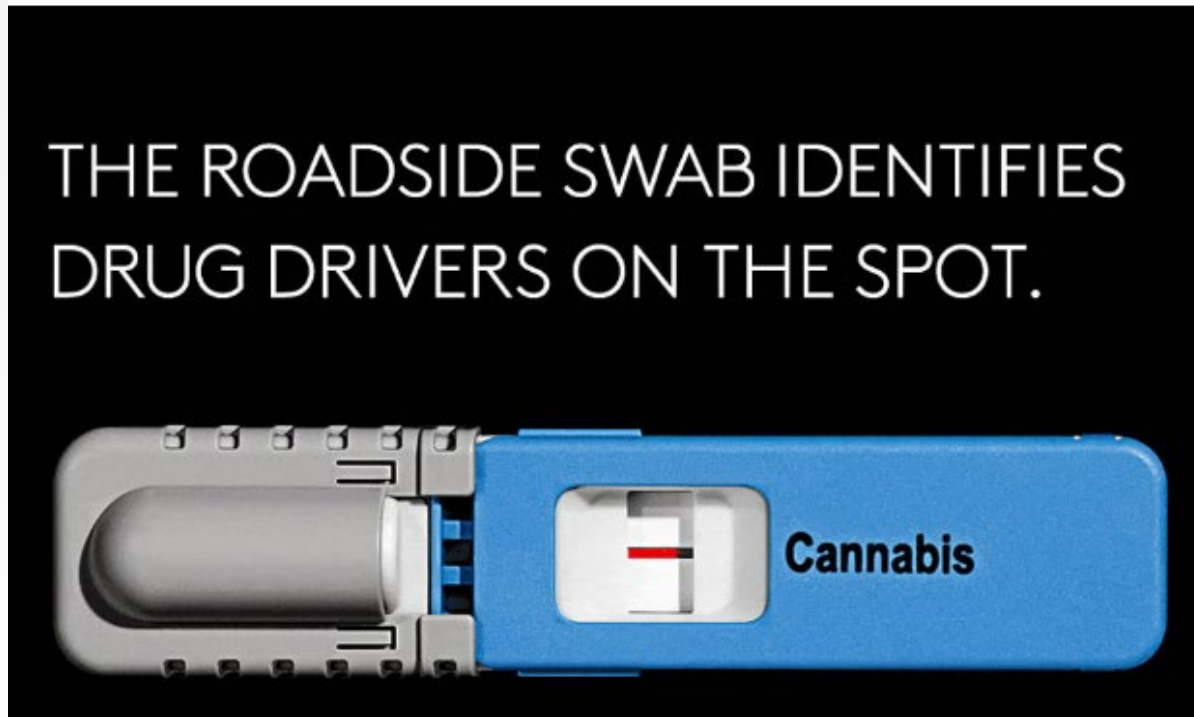
## Drug drive law (since 2015)

- a zero-tolerance approach to 8 drugs most associated with illegal use (e.g. cocaine, cannabis, LSD)
- a road safety risk-based approach to 8 drugs most associated with medical uses
- a separate approach to amphetamine that balances its legitimate use for medical purposes against its abuse

# Drug drive media campaigns



## Roadside drugs test used by police



# Traffic safety culture – new challenges

**Tesla Autopilot feature was involved in 13 fatal crashes, US regulator says**

Federal transportation agency finds Tesla's claims about feature don't match their findings and opens second investigation



- Autonomous and connected vehicles – reliable and safe from software failure or cyber attack?



# Challenges to traffic safety culture: micromobility -e-scooters

## Illegally ridden e-scooters account for over half of collision casualties

The Department for Transport figures sparked calls from road safety campaigners for a crackdown on the 'wild west misuse' of the vehicles

Telegraph Reporters

Related Topics

Electric scooters, Roads,  
Department for Transport, Road  
accident

06 January 2024 4:28pm GMT

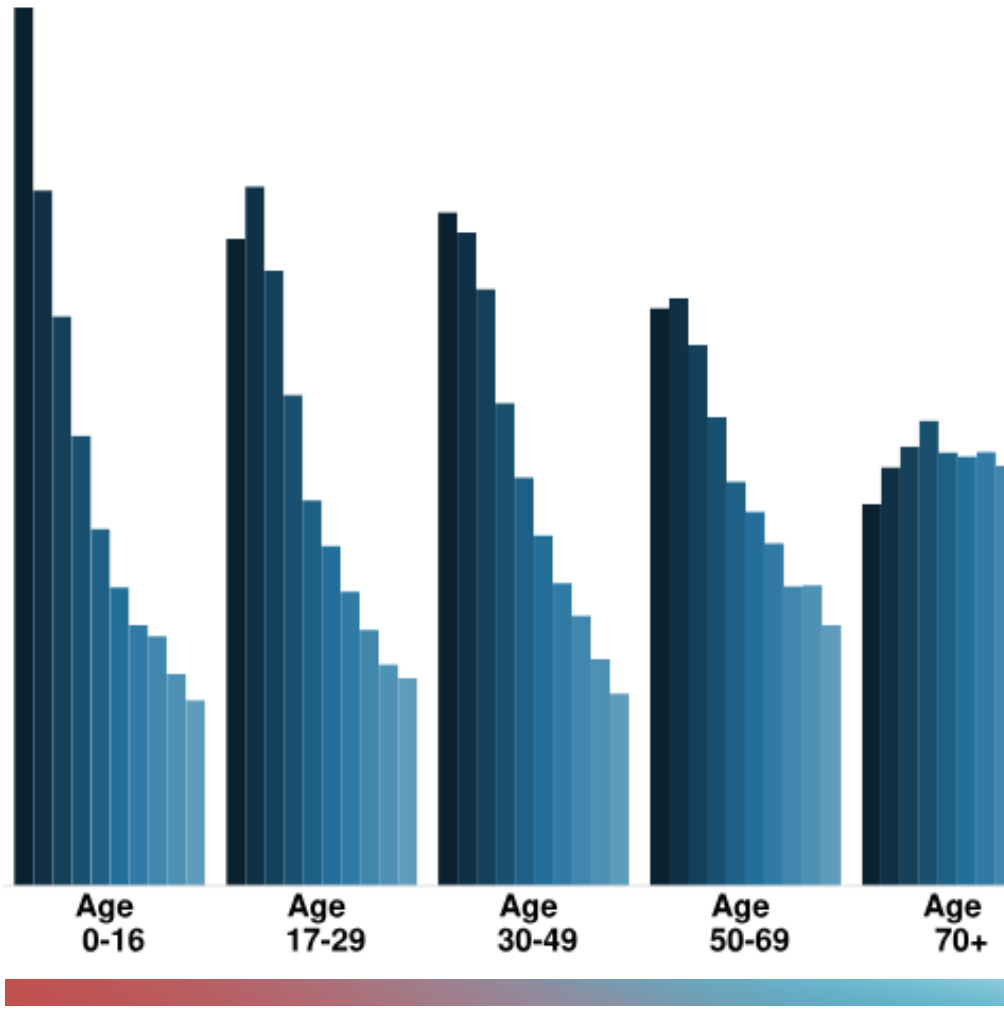
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## E-scooter deaths and serious injuries



# Challenges to traffic safety culture: Poverty and road crashes



- More road crashes in poor areas (darker blue most deprived areas)
- ‘Invisible’ if no data -if its not measured it doesn't matter ?
- Needs a targeted approach
- Few countries monitor this!

# Challenges to traffic safety culture: electric vehicles

Heavier, faster, quieter-  
impacts on safety for  
pedestrians?

on Sport Culture Lifestyle

Travel Health & fitness Women Men Love & sex Beauty Home & garden Money Cars

This article is more than 5 months old

## Electric cars more likely to hit pedestrians than petrol vehicles, study finds

Electric and hybrid vehicles are quieter than cars with combustion engines, making them harder to hear, especially in urban areas



Challenges to safety culture: e-commerce and the gig economy

- Delivery riders and drivers rushing around
- Business models that reward fast delivery
- Trade-offs - profit over safety





What is the gig economy?

- Workers get work through a digital platform and get paid per gig or delivery

# Low socioeconomic work – the gig economy

- Precarious
- Low paid
- Health and safety risks





# Motorcyclists are one of the most vulnerable road users

Motorcyclists are 50 times more likely to die in a crash than car drivers



# Delivering hot food on motorcycles: A mixed method study of the impact of business model on rider behaviour and safety

Nicola Christie  , Heather Ward 

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Compared to riders employed by restaurants App based delivery riders significantly more likely to speed, be distracted by their phone, go through red lights, weave in and out of congested traffic



They are paid more to go out in bad weather, they are less likely to wear protective clothes and more likely to report carrying heavy loads




# Violations and crashes



Penalty points (as supplied by Conviction)						
Convicting Court code	Date of conviction			Offence code	Date of conviction	
	Day	Month	Year		Day	Month
2712				SP30	19	12
FIXED PENALTY						

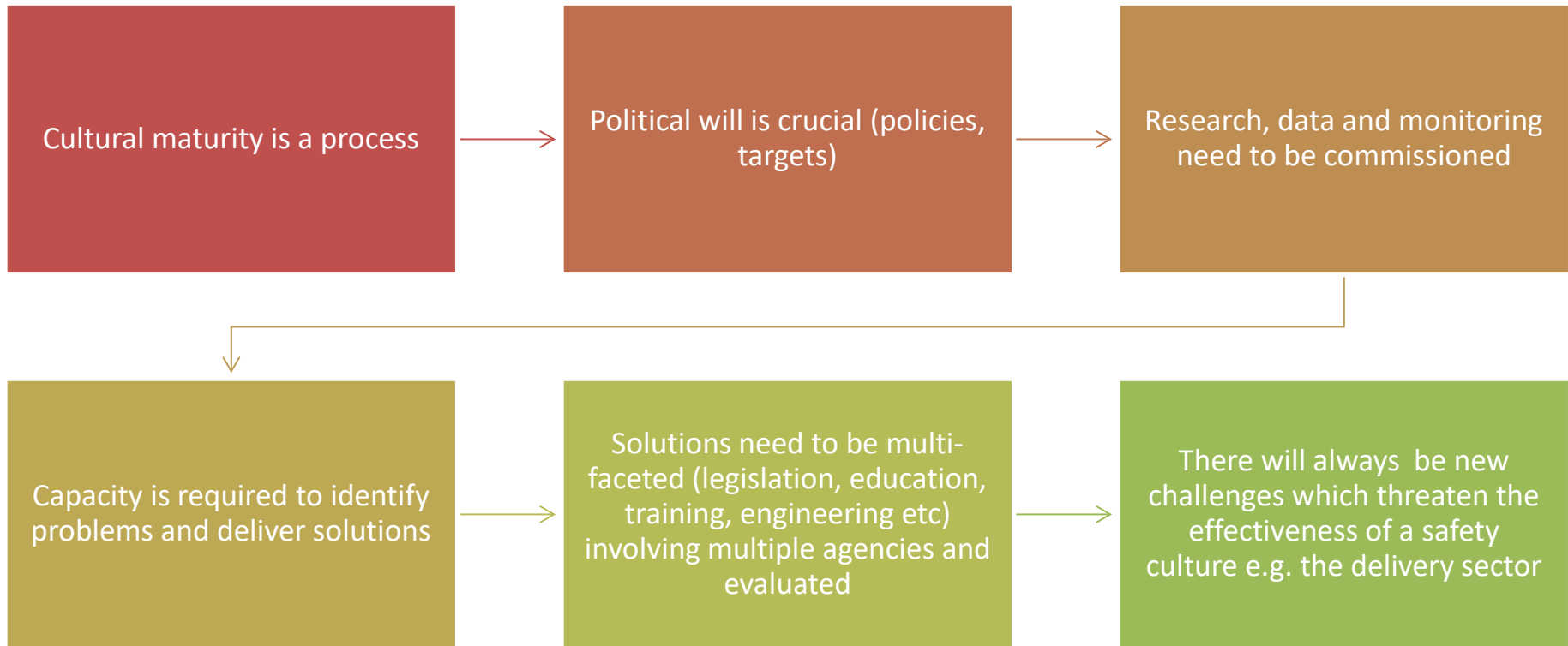


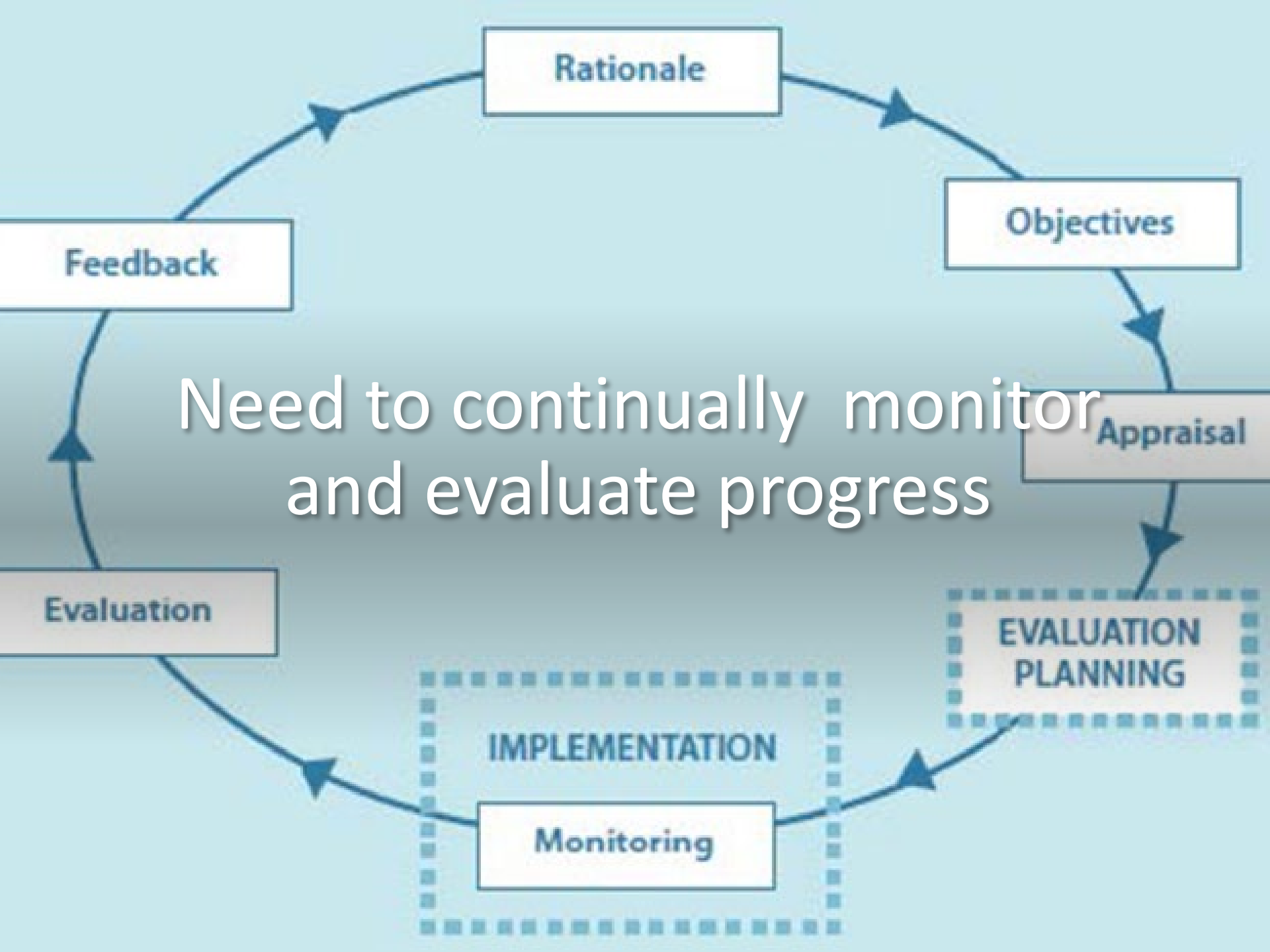
- More likely to report being stopped by the police, have penalty points on their licence and be involved in crashes



The gig  
economy – a  
perfect storm  
of risk factors

# Developing a traffic safety culture is a process





Rationale

Objectives

Appraisal

EVALUATION  
PLANNING

Monitoring

IMPLEMENTATION

Evaluation

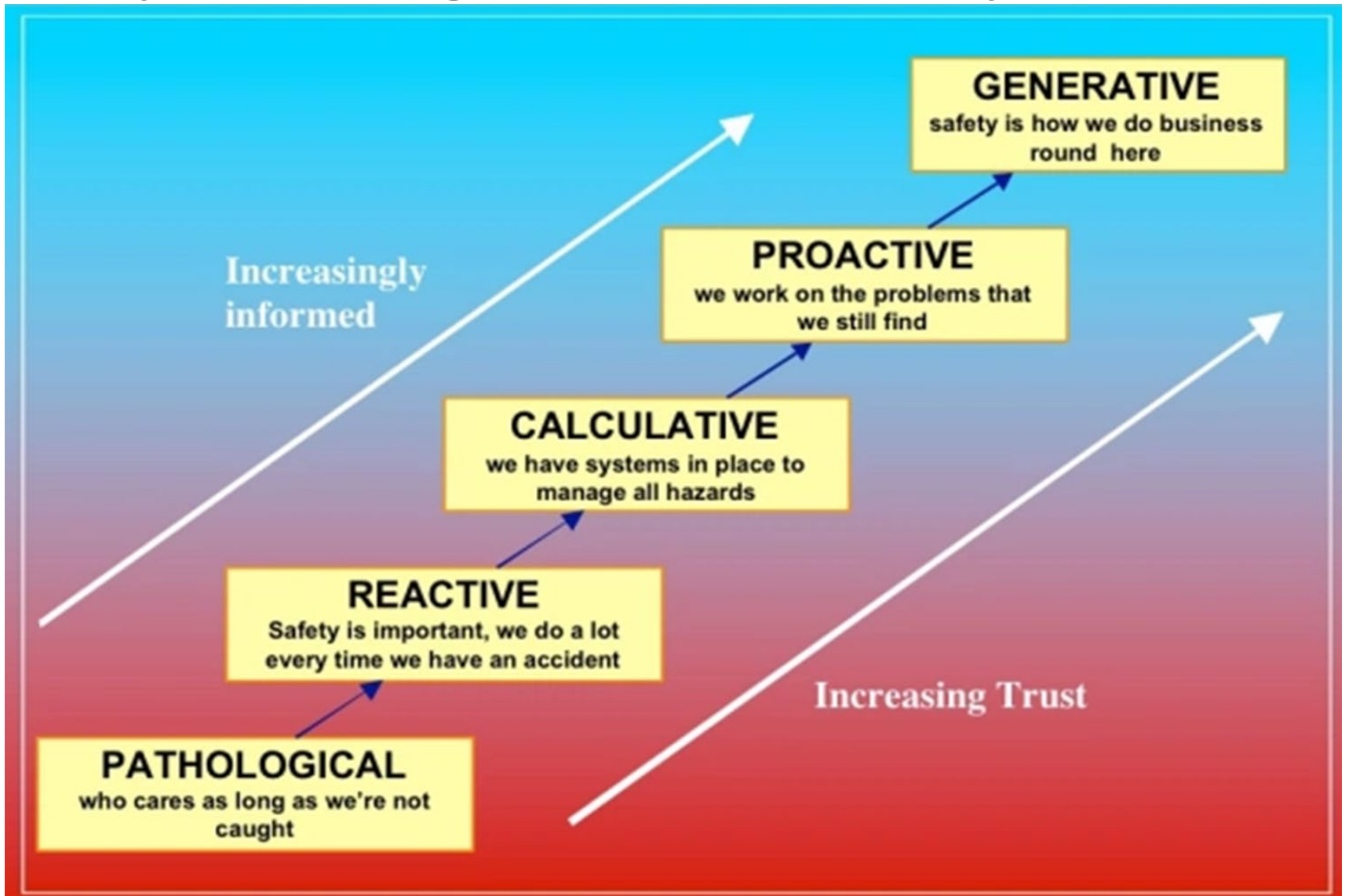
Feedback

Need to continually monitor  
and evaluate progress

# Conclusion

- By fostering a strong traffic safety culture, societies can work towards creating safer roads, reducing collisions and ultimately save lives and create a better society
- Everyone's participation, from policymakers to individual road users, is crucial for building a culture of safety.

# Aspire to a generative safety culture





Thank you  
to IATSS for  
inviting me  
and to the  
audience for  
listening!

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